Federal and State Single Audit Reports Year Ended June 30, 2018

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Tel: 907-278-8878 Fax: 907-278-5779 www.bdo.com

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Honorable Mayor and Borough Assembly City and Borough of Sitka, Alaska

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City and Borough of Sitka, Alaska, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise City and Borough of Sitka's basic financial statements and have issued our report thereon dated December 31, 2018. Our report includes a reference to other auditors who audited the financial statements of Sitka Community Hospital and Sitka School District, as described in our report on City and Borough of Sitka's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered City and Borough of Sitka's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of City and Borough of Sitka's internal control. Accordingly, we do not express an opinion on the effectiveness of City and Borough of Sitka's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

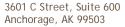
As part of obtaining reasonable assurance about whether City and Borough of Sitka's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City and Borough of Sitka's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City and Borough of Sitka's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BDO USA, LLP

Anchorage, Alaska December 31, 2018





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Independent Auditor's Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

Honorable Mayor and Borough Assembly City and Borough of Sitka, Alaska

Report on Compliance for Each Major Federal Program

We have audited City and Borough of Sitka's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of City and Borough of Sitka's major federal programs for the year ended June 30, 2018. City and Borough of Sitka's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

City and Borough of Sitka's basic financial statements include the operations of its component unit, the Sitka School District which received \$2,454,168 of federal awards which is not included in the Schedule of Expenditures of Federal Awards for the year ended June 30, 2018. Our audit, described below, did not include the operations of Sitka School District because it was subjected to a separate audit in accordance with the Uniform Guidance.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of City and Borough of Sitka's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about City and Borough of Sitka's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of City and Borough of Sitka's compliance.

Opinion on Each Major Federal Program

In our opinion, City and Borough of Sitka complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

Report on Internal Control Over Compliance

Management of City and Borough of Sitka is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered City and Borough of Sitka's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City and Borough of Sitka's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City and Borough of Sitka as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise City and Borough of Sitka's basic financial statements. We issued our report thereon dated December 31, 2018 which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

BDO USA, LLP

Anchorage, Alaska December 31, 2018





Tel: 907-278-8878 Fax: 907-278-5779 www.bdo.com

Independent Auditor's Report on Compliance for Each Major State Program; Report on Internal Control Over Compliance; and Report on the Schedule of State Financial Assistance Required by the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*

Honorable Mayor and Borough Assembly City and Borough of Sitka, Alaska

Report on Compliance for Each Major State Program

We have audited City and Borough of Sitka's compliance with the types of compliance requirements described in the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits* that could have a direct and material effect on each of City and Borough of Sitka's major state programs for the year ended June 30, 2018. City and Borough of Sitka's major state programs are identified in the accompanying Schedule of State Financial Assistance.

City and Borough of Sitka's basic financial statements include the operations of its component unit, the Sitka School District which received \$15,256,001 of state awards which is not included in the Schedule of State Financial Assistance for the year ended June 30, 2018. Our audit, described below, did not include the operations of Sitka School District because it was subjected to a separate audit in accordance with the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its state programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of City and Borough of Sitka's major state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*. Those standards and the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state program occurred. An audit includes examining, on a test basis, evidence about City and Borough of Sitka's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state program. However, our audit does not provide a legal determination of City and Borough of Sitka's compliance.

Opinion on Each Major State Program

In our opinion, City and Borough of Sitka complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended June 30, 2018.

Report on Internal Control Over Compliance

Management of City and Borough of Sitka is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered City and Borough of Sitka's internal control over compliance with the types of requirements that could have a direct and material effect on each major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major state program and to test and report on internal control over compliance in accordance with the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City and Borough of Sitka's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of State Financial Assistance Required by the State of Alaska Audit Guide and Compliance Supplement for State Single Audits

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City and Borough of Sitka as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise City and Borough of Sitka's basic financial statements. We issued our report thereon dated December 31, 2018 which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of State Financial Assistance is presented for purposes of additional analysis as required by the State of Alaska Audit Guide and Compliance Supplement for State Single Audits and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of State Financial Assistance is fairly stated in all material respects, in relation to the basic financial statements as a whole.

BDO USA, LLP

Anchorage, Alaska December 31, 2018

Schedule of Expenditures of Federal Awards Year Ended June 30, 2018

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures
Department of Agriculture				
Forest Service Schools and Roads Cluster:				
Schools and Roads - Grants to States	10.665		\$ -	\$ 613,224
Total Department of Agriculture			-	613,224
Department of the Homeland Security				
Passed through the State of Alaska Department of				
Military and Veterans Affairs:				
Hazard Mitigation Grant	97.039	4244.0001	-	6,775
2017 State Homeland Security Grant Program	97.067	20SHSP-GY17		3,362
Total passed through the State of Alaska Department Military and Veterans Affairs				10,137
Passed through the State of Alaska Department of Commerce,				
Community, and Economic Development:				
Community Assistance Program State Support Services Element	97.023	EMS-2017-RX-0003	-	1,066
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Electronic Baggage Screening Program	97.117			50,203
Total Department of Homeland Security				61,406
Department of the Interior				
Payment in Lieu of Taxes	15.226		-	1,206,982
Passed through the State of Alaska Department of				
Natural Resources:				
Historic Preservation Fund Grants-In-Aid	15.904	17004	17,667	21,736
Historic Preservation Fund Grants-In-Aid	15.904	16003	2,330	2,330
Historic Preservation Fund Grants-In-Aid	15.904	15013	25,000	25,500
Total CFDA 15.904			44,997	49,566
Outdoor Recreation Acquisition, Development and Planning	15.916	02-00427	_	108,425
Outdoor Recreation Acquisition, Development and Planning	15.916	02-00428	-	112,045
Total CFDA 15.916			-	220,470
Total accord the sough the Chate of Alexan Demonstrate				
Total passed through the State of Alaska Department of Natural Resources			44,997	270,036
Total Department of the Interior			44,997	1,477,018
Department of Justice				
Public Safety Partnership and Community Policing Grants	16.710		-	27,595
				<u> </u>
Bullet Proof Vest Partnership Program	16.607		-	738
Bullet Proof Vest Partnership Program	16.607		-	539
Total CFDA 16.607				1,277
Passed through the State of Alaska Department of				
Public Safety				
Edward Byrne Memorial Justice Assistance Grant Program	16.738	JAG 17-200	-	105,631
Total Department of Justice			_	134,503
. otal Bopartmont of Sastion				154,505

Schedule of Expenditures of Federal Awards, continued Year Ended June 30, 2018

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures
Environmental Protection Agency Passed through State of Alaska Department of Environmental Conservation: Clean Water State Revolving Fund Cluster: Capitalization Grants for Clean Water State Revolving Funds Capitalization Grants for Clean Water State Revolving Funds	66.458 66.458	783121 783161	\$ -	\$ 54,240 272,479
Total Clean Water State Revolving Fund Cluster	00.430	763101		326,719
Drinking Water State Revolving Fund Cluster: Capitalization Grants for Drinking Water State Revolving Funds Total Environmental Protection Agency	66.468	783111	-	150,934 477,653
Institute of Museum and Library Services Passed through the Alaska State Library Association- Grants to States	45.310	PLA-18-751-01		7,000
Department of Transportation Passed through the Western Federal Lands Highway Division: Highway Planning and Construction Cluster	20.205	DTFH70-16-E-00028		92,427
Total Department of Transportation	20.203	5111170-10-E-00020		92,427
Total Expenditures of Federal Awards			\$ 44,997	\$ 2,863,231

Schedule of State Financial Assistance Year Ended June 30, 2018

		Total	State
State Grant Title	Grant Number	Grant	Share of Expenditures
State Grant Title	Number	Award	Expenditures
Department of Military & Veteran Affairs			
2017 Local Emergency Planning Committee Grant	20LEPC-GY18	\$ 13,329	\$ 13,329
Local Hazard Mitigation Plan Update	4244.0001	23,250	2,258
Total Department of Military & Veteran Affairs		-	15,587
Department of Commerce, Community and Economic Development			
Takatz Lake Hydroelectric Project Planning and Analysis	13-DC-420	770,000	373
Baranof Warm Spring Dock Improvements and Ownership Transfer	13-DC-497	1,900,000	28,256
* Nelson Logging Road Upgrade and Ownership Transfer	13-DC-517	2,343,000	801,435
* Eagle Way and Old Harbor Mountain Road Upgrades	13-DC-481	1,500,000	364,653
* Sawmill Cove Industrial Park Dock	13-GO-015	7,500,000	3,117,049
Fisheries Landing Tax	2018	-	99
Shared Fisheries Business Tax	2018	-	28,272
* Community Assistance Program	2018		595,992
Total Department of Commerce, Community			
and Economic Development		_	4,936,129
Alaska Energy Authority			
Blue Lake Hydroelectric Expansion Project	7910013	28,450,000	103,134
Takatz Lake Hydroelectric Feasibility	2195418	2,000,000	74,633
Total Alaska Energy Authority		-	177,767
Department of Environmental Conservation			
Hollywood Way & New Archangel Street Sewer	783511	88,299	16,430
Hollywood Way Water Main Replacement	783521	151,847	57,337
Baranof Street Water & Sewer Replacement	783501	322,915	165,000
* South Lake & West DeGroff Water & Sewer Replacement	78318	1,000,000	824,816
Total Department of Environmental Conservation		-	1,063,583

Schedule of State Financial Assistance, continued Year Ended June 30, 2018

State Grant Title	Grant Number	Total Grant Award	State Share of Expenditures
Department of Education and Early Development			
Travel / Training Grants	CED1875101	\$ 1,250	\$ 1,250
Travel / Training Grants	CED1875102	1,214	1,214
* Debt Reimbursement Program	FY18	2,473,846	2,473,846
Total Department of Education and Early Development			2,476,310
Department of Administration			
* State PERS Relief	2018	363,351	363,351
Auto Tax	2018	92,790	92,790
Total Department of Administration			456,141
Department of Revenue			
Liquor Tax	2018	19,375	19,375
* Fisheries Raw Fish Tax	2018	1,279,885	1,279,885
* Commercial Passenger Vessel Tax	2018	405,115	405,115
Total Department of Revenue			1,704,375
Department of Transportation and Public Facilities			
* Sitka Transient Float Program	15-HG-002	2,700,000	368,509
Total State Financial Assistance			\$ 11,198,401

^{*} Indicates a State Major Program

Notes to the Schedule of Expenditures of Federal Awards and the Schedule of State Financial Assistance Year Ended June 30, 2018

Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards and Schedule of State Financial Assistance (the "Schedules") includes the federal and state grant activity of City and Borough of Sitka, Alaska under programs of the federal and state government for the year ended June 30, 2018. The information in these schedules is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits.* Because the Schedules present only a selected portion of the operations of the City and Borough of Sitka, they are not intended to and do not present the financial position, changes in net position or cash flows of City and Borough of Sitka.

2. Summary of Significant Accounting Policies

Expenditures reported on the Schedules are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the schedule, if any, represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available.

3. Indirect Cost Rate

The City and Borough of Sitka has elected to not use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

4. PERS On-Behalf

The City and Borough of Sitka has recorded \$363,351 in PERS On-Behalf payments in the Schedule of State Financial Assistance. This represents the PERS relief payment appropriated and transferred into the plan during FY2018.

In the governmental fund financial statements, on-behalf revenue and expenditures have been recognized in the year appropriated and transferred to the plan. However, in the full accrual financial statements, GASB 68 provisions prescribe that on-behalf pension contributions in a special funding situation may only be recognized during the measurement period in which the plan recognizes the contributions, effectively creating a one-year timing difference between the cash contribution and revenue and expense recognition by the City and Borough.

As a result of these perspective and timing differences, amounts reported in the financial statements do not agree to the amounts reported on the Schedule of State Financial Assistance.

Schedule of Findings and Questioned Costs Year Ended June 30, 2018

Section I - Summary of Auditor's Results

Financial Statements			
	or issued on whether the financial e prepared in accordance with GAA	NP: Unmodified	
Internal control over fina Material weakness(es) Significant deficiency(i	identified?	yes yes	X no X none reported
Noncompliance material	to financial statements noted?	yes	X no
Federal Awards			
Internal control over ma Material weakness(es) Significant deficiency(i	identified?	yes yes	X no X none reported
Type of auditor's report major federal program	issued on compliance for s:	Unmodified	
Any audit findings disclo in accordance with 2 C	sed that are required to be reporte FR 200.516(a)?	ed yes	X no
Identification of major f	ederal programs:		
CFDA Number	Name of Federal Program or	Cluster	
15.226 15.916	Payment in Lieu of Taxes Outdoor Recreation Acquisition	on, Development	and Planning
Dollar threshold used to type A and type B progra			\$ 750,000
Auditee qualified as low-	risk auditee?	yes	X no
State Financial Assista	nce		
Type of auditor's report state programs:	issued on compliance for major	Unmodifie	ed
Internal control over ma Material weakness(es) i Significant deficiency(i	dentified?	yes yes	X no X (none reported)
Dollar threshold used to	determine a state major program:		\$ 200,000

Schedule of Findings and Questioned Costs, continued

Section II - Financial Statement Findings Required to be Reported in Accordance with Government Auditing Standards

There were no findings required to be reported in accordance with *Government Auditing Standards*.

Section III - Federal Award Findings and Questioned Costs

There were no findings and questioned costs for federal awards (as defined in section 2 CFR 200.516(a)) that are required to be reported.

Section IV - State Award Findings and Questioned Costs

There were no findings and questioned costs for State of Alaska awards (as defined in the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*) that are required to be reported.